FORCE Workshop

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General remarks

- Remarkable and seminal contribution on industrial policy debate.
- Deep understanding of the major technological changes.
- Theoretical framework, findings and proposals.
- Holistic approach and perspective.
- International dimension on productive sphere and interdependencies.
- Focused analysis on several aspects (e.g. macro-economic; climate/ecological; SME's, pubic policy role).

Introduction

Three crucial dimensions in a non-deterministic approach: natural prerequisite, social prerequisite and international prerequisite.

- Need to further highlight internal contradictions or interrelated issues in those dimensions.
- For example:

- natural prerequisite: technological maturity vs commercial costefficiency dimension (--> additional cost over existing technologies emitting greenhouse gases); complementarity and holistic transition (e.g. electric vehicles with green hydrogen produced electricity).

- social prerequisite: economic regulation and competition policy; a conducive business environment for small companies.

- international prerequisite: complex and interconnected global value chains (GVCs), strategic niches (e.g. S.Korea, Taiwan – semiconductors/electronics)

Climate change and its connections with industry

Areas of intervention and almost complete substitution of fossil fuels for energy production (pp. 6):

- not only a technological issue need to emphasize the barriers down this pathway which inhibits the 'green transition' (e.g. downstream barriers; investments and access to finance; low rates of adoption).
- technical feasibility, complementarity and intermittency (e.g. optimal combination of new green technologies available)

- cost-efficiency perspective (technology as first step, operational capability, commercial feasibility and adoption rates is the next stages).
- --> targeted policies to focus on those issues and tackle differentiated challenges across the upstream and downstream domains.

Macroeconomic issues

Technological availability might not be enough. Not only the maturity of technologies as a challenge....(pp. 7): commercial feasibility (costefficiency), complementarity, diffusion, integrated transition (e.g. EVselectricity production, and charging infrastructures; storage and intermittency of renewables).

 --> An additional comment on the organisational and operational dimensions (e.g. wider interventions, new business models). For example, circular economy, and food waste issue require more complex interventions.

Macroeconomic issues

Need to discuss for the "funding infrastructures" necessary to facilitate diffusion and adoption of new technologies.

- Beyond upstream discussion (R&D). More focus on the dimension of technology adoption rates (e.g. SMEs) requiring different set of policy instruments (grants vs loans) and differentiated priorities (e.g. not necessary R&D expenses).
- Not only the extent of intervention but also the form of policy intervention --> a major question is "what kind of precise and differentiated policies we need to accelerate adoption" (e.g. SMEs level) taking into account differentiations and pecularities (e.g. across size, sector and geography).

New and green industrial policies

- Market's mechanism inadequacy...(pp. 10):
- Green transition is not just about technology but about transformative changes that affect the way value is created and captured in a sustainable way inside a given economy.
- Questions as reflections to the holistic approach (pp. 12):
 - How a green industrial policy tackles this issue?
 - Which is the policy form appropriate to accelerate green transition (e.g. upstream-downstream, production-adoption, consumption, different tools such as grants, loans, cascade funding, subsidies, vouchers, procurement)?
 - What is the role of mission-oriented policies in green transition (see Mazzucato, 2021)?
 - SMEs reference (pp. 13): lack of financial resources --> low rate of investments --> low rate of technology adoption --> 'eviction effect'* (Aghion et al, 2021).

* Firms that invest significantly in new industrial equipment substantially lower their likelihood of going out of business and vice versa (compared to firms that do not make such an investment).

The contrasting views of the previous and still dominant economic paradigm and the emerging one

'Trickle down dogma' still present in technology domain (pp. 16).

- New forms of inequality: digital gap/divide and technological backwardness (e.g. micro companies lagging behind as well as peripheral economies) (pp. 17).
- New socio-economic cleavages: access to knowledge, advanced technologies, digital ecosystem in different levels (individuals, firms, economies)

What industry

Industrial role and manufacturing as a growth engine [pp. 19] cumulative processes, technological spillovers, multiplier effects, backward/forward linkages, added value etc.

- Reshoring trend and the challenges [pp. 20] (e.g. embeddedness of specific sectors, such as micro-electronics; complex and internationalised GVCs).
- Debate on regulation issues (e.g. innovation-centric vs price-centric Gilbert, 2020). Need to mention economic regulation and competition policies [pp. 21].

Eastern and southern periphery

Leapfrogging strategies [in pp. 24] (Kɛθv Lee, 2019): strategic technology niches (e.g. short-cycle); strategic alignment to GVCs; added value and know how (from OEM to ODM/OBM); dynamic comparative advantage (from trade-based determined by endowment conditions to technology-based specialization).

- Technological revolution and industrial strategies as a means to promote a geographically balanced industrial growth
- Integral role for peripheral regional and SMEs
- More policy effort in building ecosystems within peripheral economies (e.g. SMEs with state-of-the-art productive capacity aligned to GVCs albeit lack of wider and embedded, organised industrial ecosystems and local value chains).
- Not only R&D expenditures but also technology adoption rates for low-tech SMEs, as part of a two-pronged industrial growth strategy.

Annual Report on European SMEs 2020-2021 Flash Eurobarometer 486

The **Flash Eurobarometer 486** shows that, in the EU-27 in 2020, a much larger proportion of micro SMEs than of small and medium-sized SMEs were **focusing only on basic digital technologies** and not on advanced digital technologies (36.5% of micro SMEs versus 29.2% of small SMEs and 26.9% of medium-sized SMEs).

Moreover, 20.3% of micro SMEs were of the opinion that there was **no need to introduce any digital technologies at all**. In contrast, only 15.8% of small SMEs and 9.8% of medium-sized SMEs shared this opinion.

A much smaller proportion of micro SMEs than of small and medium-sized SMEs were of the opinion that advanced digital technologies should be introduced or stated that they had already introduced them (19.9% of micro SMEs versus 29.9% of small SMEs and 37.5% of medium-sized SMEs).

Annual Report on European SMEs 2020-2021

Figure 57 Reasons why EU SMEs do not digitalise their activities



Source: Survey of SME associations and SME digitalisation support organisations run by LE Europe in November/December (see page 28 for details)

Annual Report on European SMEs 2020-2021

Table 20: Barriers faced by SMEs in their digitalisation – views of national SME associations and SME digitalisation support organisations (% of survey respondents having selected a particular barrier)

	State of the digitalisation of SMEs			
Barrier	No digitalisation	Very limited digitalisation	More extensive digitalisation	Very extensive digitalisation
Lack of required skills (e.g. internal ICT and/or managerial knowledge)	92%	88%	42%	26%
Lack of internal financial funds	88%	79%	50%	33%
Lack of access to finance	58%	67%	58%	35%
Lack of public financial support (e.g. grant funding, subsidies, etc.)	46%	46%	42%	22%
ICT infrastructure issues in rural areas	33%	38%	33%	26%
ICT infrastructure issues in urban and semi-urban areas	13%	22%	21%	17%

Source: Survey of SME associations and SME digitalisation support organisations run by LE Europe in November/December (see page 28 for details)

Annual Report on European SMEs 2020-2021

A first cluster of Member States (BG, EL, HU, IT, LV, PL, RO, SK) in which small and medium-sized SMEs clearly lagged behind their peers in other EU-27 Member States. o

A second cluster of Member States (AT, CY, CZ, DE, EE, ES, FR, HR, LT, LU, PT, SI) in which the digitalisation of small and medium-sized SMEs was broadly similar to the EU-27 average.

A third group of Member States (BE, DK, FI, IE, MT, NL, SE) in which small and medium-sized SMEs markedly outperformed their peers in the other two groups.

Annual SME's Report 2020, IME GSEVEE - Survey

Γνώση εννοιών ψηφιακού περιβάλλοντος



Ενσωμάτωση σύγχρονων τεχνολογικών εφαρμογών





The 'vicious cycle' of technological backwardness: Low level of investments (less than 1/2), ¹/₄ less than 5K, ¹/₄ less than 5K (3-yeas basis), basic digital technologies, own funds, lack access to financial resources. A small fast-growing part (mainly born-digital and established export-oriented companies with tradable products) and a large part characterised by a very low rate of technological adoption.



 \Box Banking loans (6%) and public financial support (5,1%).





- 2. Digital adoption in certain low complexity and low value-added applications/activities
- 3. Limited and piecemeal understanding on digital technologies
- 4. Different rates of technology adoption (e.g. size, sector/niches, borndigital/high-tech vs low tech sectors)
- 5. -- > Multi-level and fine-grained policies focused on SME's technological advancement: new technological equipment adoption, novel funding instruments, infrastructures/innovation spaces, skills, clusters and synergies.

